

## ANNEX

### Template for the Annual Performance Report by the Member States to the Commission on the Instrument for Financial Support for Border Management and Visa Policy, as referred to in Article 29 of Regulation (EU) 2021/1148

#### IDENTIFICATION

<i>CCI</i>	2021FI65BVPR001
<i>Title</i>	Programme Finland - BMVI
<i>Version</i>	1.0
<i>Accounting year</i>	1.1.2021-30.6.2022
<i>Date of approval of the report by the monitoring committee</i>	3.2.2023

#### 1. PERFORMANCE

##### 1.1. Progress in implementation – Article 29(2), point (a), of Regulation (EU) 2021/1148

For each specific objective, report on progress in implementing the programme and in achieving the milestones and targets set out in it, taking into account the most recent data for the accounting year, as required under Article 42 of Regulation (EU) 2021/1060. This refers to the cumulative data provided by 31 July of the year before the year that the report is submitted.

Within each specific objective, the information on progress should preferably be structured around the implementation measures, indicative actions and desired outcomes identified in the programme.

Describe also any steps taken and relevant activities related to the implementation of the partnership as per Article 8(2) of Regulation (EU) 2021/1060.

Ohjelmaa ei ollut hyväksytty 30.6.2022 mennessä. Ensimmäinen haku järjestettiin 9.5.-6.6.2022. Hakuun jätettiin 13 hakemusta, joista 2 operatiivisen tuen hakemusta.

*Programmet hade inte godkänts före 30.6.2022. Den första ansökningen ordnades 9.5.-6.6.2022. 13 ansökningar lämnades in, varav två ansökningar om operativt stöd*

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##### 1.2. Issues affecting performance – Article 29(2), point (b), of Regulation (EU) 2021/1148

For each specific objective, describe any issues affecting the performance of the programme during the accounting year and any actions taken to address them.

Whenever possible and relevant, you are encouraged to distinguish between issues related to:

- underreporting of achievements;<sup>1</sup>
- target setting;<sup>2</sup>
- procedural delays and administrative capacity;<sup>3</sup>
- contextual changes;<sup>4</sup>

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<sup>1</sup> This refers to the situation when there is a gap between the nominal target achievement rate measured by the indicators and the actual progress in implementation. For instance, under-reporting of output and results could be due to issues with the development of the IT system, ongoing operations for which output and results are not yet reported, issues with the data collection leading to slow or incomplete reporting, etc.

<sup>2</sup> This refers to a situation where the low target achievement rate is not due to slow progress but rather to incorrect or unrealistic target setting. It may include lessons learned in connection with the establishment of a methodology for target setting – such as wrong or incomplete assumptions or issues with the benchmark values selected – and any planned changes to it.

<sup>3</sup> For instance, issues related to tendering procedures, issues with audit procedures, issues linked to lack of resources at the managing authority level, an unforeseen delay in the adoption of the programme, etc.

<sup>4</sup> This can include, for instance, socio-economic or political factors, changes in the regulatory context, etc.

- the design and/or implementation of the operations;<sup>5</sup> and
- any other matter.

Describe any changes to strategy or national objectives, or any factors that may lead to changes in the future, as well as the modifications that those changes have produced in the targets estimated as per the methodology to establish the performance framework.

Include information on any reasoned opinions delivered by the Commission in respect of infringement proceedings under Article 258 of the Treaty on the Functioning of the European Union (TFEU), and which are linked to the implementation of the Instrument.

Ohjelmaa ei oltu hyväksytty 30.6.2022 mennessä. Ukrainan tapahtumien johdosta rajaturvallisuuden ja rajavalvonnan suorituskyvyn kehittämisen ja ylläpidon tärkeyden korostuminen on kuitenkin huomioitu ohjelmaluonnoksessa. Myös COVID-19 -pandemian vaikutukset pandemian jälkeiseen aikaan ja vaatimuksiin on huomioitu luonnoksessa.

*Programmet hade inte godkänts före 30.6.2022.* Mot bakgrund av händelserna i Ukraina har betydelsen av att utveckla och upprätthålla kapaciteten för gränssäkerhet och gränsförvaltning också återspeglats i utkastet till program. I utkastet har man också tagit hänsyn till COVID-19-pandemins inverkan på den postpandemiska perioden och kraven efter pandemin.

### 1.3. Specific mitigation measures

**If relevant**, describe briefly how the programme activities contributed to mitigating the effects of any relevant and sudden changes in the pressure on the management of the external borders resulting from any unforeseen deterioration of the socio-economic or political situation in third countries, as appropriate. Whenever possible, refer to the volume of resources redeployed for this purpose, and the related outputs and results achieved.

Pay specific attention to activities carried out to mitigate the effects of such sudden changes and whose achievements may not be fully captured by the common output and result indicators.

Ohjelmaa ei ollut hyväksytty 30.6.2022 mennessä.

*Programmet hade inte godkänts före 30.6.2022.*

### 1.4. Operating support – Article 16(3) of Regulation (EU) 2021/1148

If operating support was used during the accounting year, describe how it contributed to achieving the objectives of the Instrument.<sup>6</sup>

Clarify if operating support was used for the operation and maintenance of large-scale IT systems, including the European Travel Information and Authorisation System (ETIAS).

If the total cumulative eligible cost of operating support for the operations selected for support exceeds 33% of the total programme allocation at the end of the accounting year, explain the reasons. Additionally, if there is a risk that the threshold is exceeded by the end of the programming period, describe the measures envisaged to mitigate it.

Ohjelmaa ei ollut hyväksytty 30.6.2022 mennessä.

*Programmet hade inte godkänts före 30.6.2022.*

- 5 For instance, issues to do with the scope of the action (e.g. eligibility criteria), low interest from beneficiaries or participants, any deviation in the implementation of the action etc.
- 6 If relevant for this purpose, refer to the information which is in scope of Regulation 2021/1148 and available as a result of Schengen evaluations, carried out in accordance with Council Regulation (EU) No 1053/2013 of 7 October 2013 establishing an evaluation and monitoring mechanism to verify the application of the Schengen acquis and repealing the Decision of the Executive Committee of 16 September 1998 setting up a Standing Committee on the evaluation and implementation of Schengen (OJ L 295, 6.11.2013, p. 27) and Council Regulation (EU) 2022/922 of 9 June 2022 on the establishment and operation of an evaluation and monitoring mechanism to verify the application of the Schengen acquis, and repealing Regulation (EU) No 1053/2013 (OJ L 160, 15.6.2022, p. 1). Likewise, if relevant, refer to vulnerability assessments carried out in accordance with Regulation (EU) 2019/1896 of the European Parliament and of the Council of 13 November 2019 on the European Border and Coast Guard including recommendations following Schengen evaluations and vulnerability assessments (OJ L 295, 14.11.2019, p.1) and related recommendations.

## 1.5. Specific actions<sup>7</sup>

Describe the main achievements of any specific actions carried out during the accounting year, and how they contributed to achieving the objectives of the programme and generating EU added value.<sup>8</sup>

Describe how the individual actions have advanced, both procedurally<sup>9</sup> and operationally<sup>10</sup>, and highlight any issues affecting their performance, in particular any risk of underspending.

If relevant, break this information down to the project level. If any deviation from the original planning is expected, explain the reasons for this, describe any mitigating actions taken, and provide the revised timetable.

Ohjelmaa ei ollut hyväksytty 30.6.2022 mennessä.

*Programmet hade inte godkänts före 30.6.2022.*

Enter in the Table below the details of all the national specific actions implemented in programme. The reporting on transnational specific actions should be consistent with the chosen reporting option.<sup>11</sup>

						Progress in the relevant common and or programme-specific indicators <sup>14</sup>	
						Output	Result

## 1.6. ETIAS – Article 29(2), point (g), of Regulation (EU) 2021/1148

Provide information on the expenditure in accordance with Article 85(2) and (3) of Regulation (EU) 2018/1240 of the European Parliament and of the Council<sup>15</sup> included in the accounts pursuant to the Article 98 of Regulation (EU) 2021/1060, as per the headings set out in the table below.

Type of cost	Expenditure in the accounting year
Large-scale IT systems – European Travel Information and Authorisation System (ETIAS) – Article 85(2) of Regulation (EU) 2018/1240	<i>Ohjelmaa ei ollut hyväksytty 30.6.2022 mennessä</i>  <i>Programmet hade inte godkänts före 30.6.2022.</i>
Large-scale IT systems – European Travel Information and Authorisation System (ETIAS) – Article 85(3) of Regulation (EU) 2018/1240	<i>Ohjelmaa ei ollut hyväksytty 30.6.2022 mennessä</i>  <i>Programmet hade inte godkänts före 30.6.2022.</i>

<sup>7</sup> In the case of specific actions with a transnational nature, the scope of this section varies according to the distribution of roles and responsibilities between the lead Member States and the other participating Member States, as well as the choice of the reporting method used. This is described in the Commission's note of 14 February 2022 - Transnational specific actions under the Asylum, Migration and Integration Fund (AMIF), the Instrument for Financial Support for Border Management and Visa Policy (BMVI), and the Internal Security Fund (ISF) – Arrangements between partners (Ares (2022)1060102).

<sup>8</sup> EU added value is defined as the generation of results beyond what would have been achieved by Member States acting alone.

<sup>9</sup> For instance, in connection to procurement activities or any other preparatory steps taken.

<sup>10</sup> For instance, in terms of deliverables, outputs, results etc.

<sup>11</sup> As set out in the Commission's note of 14 February 2022 (Ares (2022)1060102).

<sup>12</sup> Total eligible cost of selected operations, as reported to the Commission by 31 July of the last accounting year.

- <sup>13</sup> Total amount of eligible expenditure declared by beneficiaries to the managing authority, as reported to the Commission by 31 July of the last accounting year.
- <sup>14</sup> If specific actions represent a top-up of previous operations and there are no dedicated monitoring arrangements, report the output and results pro-rata.
- <sup>15</sup> Regulation (EU) 2018/1240 of the European Parliament and of the Council of 12 September 2018 establishing a European Travel Information and Authorisation System (ETIAS) and amending Regulations (EU) No 1077/2011, (EU) No 515/2014, (EU) 2016/399, (EU) 2016/1624 and (EU) 2017/2226 (OJ L 236, 19.9.2018, p.1).

## **1.7. Only in 2024: continuation of projects - Article 33(4), point (e), of Regulation (EU) 2021/1148**

Report on any projects continued after 1 January 2021 that were selected and started under Regulation (EU) No 515/2014 of the European Parliament and of the Council<sup>16</sup>, in accordance with Regulation (EU) No 514/2014 of the European Parliament and of the Council<sup>17</sup>.

Ohjelmaa ei ollut hyväksytty 30.6.2022 mennessä.

*Programmet hade inte godkänts före 30.6.2022.*

## **2. COMPLEMENTARITY**

### **2.1. Complementarity with other EU funds – Article 29(2), point (c), of Regulation (EU) 2021/1148**

Describe the complementarity and, if relevant, synergies achieved during the accounting year between the actions supported by the Instrument and the support provided by other EU funds, in particular the Instrument for Financial Support for Customs Control Equipment, the Internal Security Fund, the Asylum, Migration and Integration Fund, the Instrument to support maritime operations of a multipurpose character, EU external financing instruments<sup>18</sup>.

Describe also the complementarity of the activities carried out from the perspective of strengthening inter-agency cooperation<sup>19</sup>, including cooperation with the European Border and Coast Guard Agency, relevant national authorities.

Pay particular attention to:

- complementarity with any EU’s external financing instruments for actions taken in or in relation to third countries, underlining the aspects that are consistent with the principles and general objectives of the EU’s external policy;
- the use of enabling mechanisms, such as existing organisational and procedural arrangements that help achieve synergies and complementarities, and to any actions taken to improve them during the accounting year.

Ohjelmaa ei ollut hyväksytty 30.6.2022 mennessä.

*Programmet hade inte godkänts före 30.6.2022.*

### **2.2. Multipurpose equipment and ICT systems – Article 13(14) of Regulation (EU) 2021/1148**

Describe briefly the relevant operations involving equipment and ICT systems purchased with the support of the programme during the accounting year and used in complementary areas of customs controls, in maritime operations of a multipurpose character or to achieve the objectives of the Internal Security Fund and of the Asylum, Migration and Integration Fund. Indicate the place(s) where multipurpose equipment and ICT systems were deployed.

For equipment, also provide information on the period when it was used in the complementary areas.

Ohjelmaa ei ollut hyväksytty 30.6.2022 mennessä.

*Programmet hade inte godkänts före 30.6.2022.*

<sup>16</sup> Regulation (EU) No 515/2014 of the European Parliament and of the Council of 16 April 2014 establishing, as part

of the Internal Security Fund, the instrument for financial support for external borders and visa and repealing Decision No 574/2007/EC (OJ L 150, 20.5.2014, p.143).

<sup>17</sup> Regulation (EU) No 514/2014 of the European Parliament and of the Council of 16 April 2014 laying down general provisions on the Asylum, Migration and Integration Fund and on the instrument for financial support for police cooperation, preventing and combating crime, and crisis management (OJ L 150, 20.5.2014, p.112).

<sup>18</sup> In particular, e.g. the Neighbourhood, Development and International Cooperation Instrument (NDICI) – Global Europe and the Instrument for Pre-accession assistance (IPA).

<sup>19</sup> Such as cooperation at EU level between the Member States, and between Member States and relevant EU bodies, offices and agencies, as well as cooperation at national level among the competent authorities within each Member State.

							Eligible expenditure 22

### **2.3. Multiannual planning for the purchase of equipment – Article 13(14), point (d), of Regulation (EU) 2021/1148**

Set out the multiannual planning for the expected purchase of equipment under the instrument.

Ohjelmaa ei ollut hyväksytty 30.6.2022 mennessä.

*Programmet hade inte godkänts före 30.6.2022.*

### **3. IMPLEMENTATION OF THE EU ACQUIS – ARTICLE 29(2), POINT (D), OF REGULATION (EU) 2021/1148**

Describe briefly how, during the accounting year, the programme contributed to implementing the relevant EU *acquis* (the body of EU law), especially on Schengen, border management and visa policy, and to any relevant action plans.

Ohjelmaa ei ollut hyväksytty 30.6.2022 mennessä.

*Programmet hade inte godkänts före 30.6.2022.*

### **4. COMMUNICATION AND VISIBILITY – ARTICLE 29(2), POINT (E), OF REGULATION (EU) 2021/1148**

Describe how communication and visibility activities were carried out during the accounting year. In particular, refer to any progress made in relation to the objectives set out in the communication strategy, as measured by the relevant indicators and their targets. If relevant, describe any good practices in reaching out to the target groups and/or disseminating and exploiting the results of the projects.

Ohjelmakauden 2021-2027 verkkosivut julkaistiin 6.5.2022. Verkkosivut ovat saatavilla suomeksi ja ruotsiksi, ja ne ovat alusta lähtien olleet saavutettavuusasetuksen mukaiset. Verkkosivujen aikataulun mukaisen julkaisun ja muiden viestintätoimien tuloksena kansalaisten ja tärkeiden sidosryhmien tietoisuus EU-rahoituksella tehtävästä toiminnasta ja saavutetuista tuloksista lisääntyi.

Verkkosivujen aineistopankissa julkaistiin hakijoille suunnattu opas. Kevään 2022 aikana järjestettiin kyselytunteja ja hakukoulutuksia etäyhteydellä. Viestintäsuunnitelman tavoitteita toteutettiin myös järjestämällä Eurooppa-päivän tapahtuma yhteistyössä sidosryhmien kanssa ja osallistumalla INFORM EU-viestintäverkoston toimintaan. Rahastojen viestintävastaava osallistui INFORM EU-kokouksiin etäyhteydellä ja paikan päällä verkoston kokouksessa Maltalla.

Kaikessa rahastojen viestinnässä on huomioitu saavutettavuus ja viestintää on toteutettu viestintäsuunnitelman mukaan. Viestintäsuunnitelma vuodelle 2022 laadittiin yleisasetuksen (CPR) tavoitteiden mukaan ja huomioiden hallintoviranomaisen viestintälinjaukset.

Ohjelmakauden ensimmäinen haku järjestettiin 9.5.-6.6.2022, ja siitä viestittiin uusilla verkkosivuilla sekä twitterissä. Viestintästrategian mukaisesti tavoitimme laajan joukon potentiaalisia hakijoita yhteiskunnan eri sektoreilta ja siinä onnistuttiin verrattain hyvin, hakemuksia saapui 13 kappaletta ja avustusta haettiin n. 29,6 miljoonaa euroa.

Webbplatsen för programperioden 2021-2027 offentliggjordes den 6 maj 2022. Webbplatsen finns på finska och svenska och har sedan starten varit förenlig med tillgänglighetsförordningen. Som ett resultat av webbplatsen som lanserades enligt tidsplanen och andra kommunikationsaktiviteter ökade medvetenheten om EU-finansierad verksamhet och resultat bland medborgare och viktiga intressenter.

En vägledning för sökande publicerades i resursbanken på webbplatsen. Under våren 2022 anordnades fråge- och svarssessioner och utbildningstillfällen på distans för de sökande. Målen i kommunikationsplanen genomfördes också genom att organisera ett evenemang på Europadagen i samarbete med intressenter och genom att delta i EU:s kommunikationsnätverk INFORM. Fondernas kommunikationsansvarige deltog i INFORM EU-möten på distans och på plats vid ett nätverksmöte på Malta.

Tillgänglighet har beaktats i all kommunikation från fonderna och kommunikationen har genomförts i enlighet med kommunikationsplanen. Kommunikationsplanen för 2022 utarbetades i enlighet med målen i den allmänna förordningen (CPR) och med beaktande av den finska förvaltningsmyndighetens riktlinjer för kommunikation.

Den första ansökan av programperioden organiserades från 9 maj till 6 juni 2022, och den tillkännagavs på den nya webbplatsen och på Twitter. I linje med kommunikationsstrategin nådde vi ut till ett brett spektrum av potentiella sökande från olika samhällssektorer och det var relativt framgångsrikt, 13 ansökningar inkom och ca 29,6 miljoner euro i stöd söktes.

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Provide a link to the website portal referred to in Article 46, point (b), of Regulation (EU) 2021/1060 and, if different, to the website referred to in Article 49(1) of that Regulation.

*Ohjelmakauden 2021-2017 verkkosivu: <https://eusa-rahastot2021.fi>*

Webbplatsen för programperioden 2021-2027: <https://eusa-rahastot2021.fi> ; <https://eusa-rahastot2021.fi/sv/framsida>

## **5. ENABLING CONDITIONS AND HORIZONTAL PRINCIPLES**

### **5.1. Enabling conditions – Article 29(2), point (f), of Regulation (EU) 2021/1148**

Describe how it was ensured that the applicable enabling conditions in Annex III of Regulation (EU) 2021/1060 were fulfilled and applied throughout the accounting year, in particular as regards

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<sup>20</sup> Regulation (EU) 2019/817 of the European Parliament and of the Council of 20 May 2019 on establishing a framework for interoperability between EU information systems in the field of borders and visa and amending Regulations (EC) No 767/2008, (EU) 2016/399, (EU) 2017/2226, (EU) 2018/1240, (EU) 2018/1726 and (EU) 2018/1861 of the European Parliament and of the Council and Council Decisions 2004/512/EC and 2008/633/JHA (OJ L 135, 22.5.2019, p. 27).

Regulation (EU) 2019/818 of the European Parliament and of the Council of 20 May 2019 on establishing a framework for interoperability between EU information systems in the field of police and judicial cooperation, asylum and migration and amending Regulations (EU) 2018/1726, (EU) 2018/1862 and (EU) 2019/816 (OJ L 135, 22.5.2019, p. 85).

<sup>21</sup> Total eligible cost of selected operations, as reported to the Commission by 31 July of the last accounting year.

<sup>22</sup> Total amount of eligible expenditure declared by the beneficiaries to the managing authority, as reported to the Commission by 31 July of the last accounting year.

complying with the Charter of Fundamental Rights of the European Union. If relevant, describe any change that had an impact on how the enabling conditions were fulfilled, as provided for in Article 15(6) of Regulation (EU) 2021/1060.

Ohjelmaa ei ollut hyväksytty 30.6.2022 mennessä. Mahdollistavat edellytykset huomioitu hakumateriaalissa, -lomakkeissa ja -koulutuksissa.

Hakulomakkeissa hakijat ovat joutuneet ottamaan kantaa horisontaalisiin periaatteisiin.

*Programmet hade inte godkänts före 30.6.2022. De nödvändiga villkoren har beaktats i ansökningsmaterial, -formulär och utbildningar.*

*Sökande har varit tvungen att ta ställning till övergripande principer när de har fyllt i ansökningsformulär.*

## **5.2. Compliance with horizontal principles – Article 9 of Regulation (EU) 2021/1060**

Describe how you ensured compliance during the accounting year with the horizontal principles laid down in the Common Provision Regulation, in particular equality between men and woman and the promotion of gender mainstreaming, as well as avoiding discrimination based on gender, racial or ethnic origin, religion or belief, disability, age or sexual orientation.

Ohjelmaa ei ollut hyväksytty 30.6.2022 mennessä. Horisontaaliset periaatteet on huomioitu hakumateriaalissa ja koulutuksissa. Hakijat ovat joutuneet ottamaan kantaa horisontaalisiin periaatteisiin hakulomakkeissa.

*Programmet hade inte godkänts före 30.6.2022. De övergripande principer har beaktats i ansökningsmaterial och utbildningar. Sökande har varit tvungen att ta ställning till övergripande principer när de har fyllt i ansökningsformulär.*

## **6. PROJECTS IN OR IN RELATION TO THIRD COUNTRIES - ARTICLE 29(2), POINT (H), OF REGULATION (EU) 2021/1148**

Describe any actions taking place in or in relation to third countries during the accounting year and how these bring EU added value in achieving the objectives set by the Instrument. Indicate the names of the third countries concerned. Provide a description that clarifies that the actions supported by the Instrument are not development-oriented, serve the interest of internal EU policies and are consistent with activities undertaken within the EU. If relevant, refer to the consultations with the Commission before the project was approved (Article 13(12) of Regulation (EU) 2021/1148).

Ohjelmaa ei ollut hyväksytty 30.6.2022 mennessä.

*Programmet hade inte godkänts före 30.6.2022.*

## **7. SUMMARY – ARTICLE 29(2) OF REGULATION (EU) 2021/1148**

Provide a summary of the Sections 1 to 6, which will be translated and made available to the public.

As a minimum, the summary must cover all the points listed in Article 29(2), and should preferably be structured around them.

The use of bullet points, bold text or informative headings is encouraged, so that interested stakeholders can easily identify the programme's main achievements and the main issues affecting its performance.

Ohjelmaa ei ollut hyväksytty 30.6.2022 mennessä. Hallintoviranomaisen Internet-sivut on luotu. Oppaat ja lomakkeet on luotu. Koulutuksia on järjestetty. Ensimmäinen haku järjestettiin 9.5.-6.6.2022.

*Programmet hade inte godkänts före 30.6.2022.*

*Förvaltande myndighetens hemsida har skapats. Guider och blanketter har skapats. Utbildningar har anordnats. Den första ansökan organiserades från 9 maj till 6 juni 2022.*